

Message Text

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ORIGIN PM-07

INFO OCT-01 AF-10 EUR-25 EA-11 NEA-10 IO-14 ISO-00 CCO-00

SSO-00 NSCE-00 ACDA-19 INRE-00 NSC-10 SPC-03 SS-20

RSC-01 L-03 PRS-01 CIAE-00 INR-10 NSAE-00 ARA-16

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DRAFTED BY UNEF/WG:HGHAGERTY/RS

APPROVEE BY UNEF/WG - MR. HAGERTY

OSD/ISA - CDR GOODMAN (DRAFT)

IO/UNP - MR. KIMBALL

NEAAXRA - COL. MUNDY (SUBST)

NEA/INS - MR. ARIETTI (DRAFT)

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

INFO AMEMBASSY KATHMANDU PRIORITY

AMEMBASSY TEL AVIV PRIORITY

AMCONSUL JERUSALEM PRIORITY

AMEMBASSY JAKARTA PRIORITY

AMEMBASSY DAKAR PRIORITY

AMEMBASSY ACCRA PRIORITY

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USCINCEUR PRIORITY

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PACOM AND POLAD, MAC AND POLAD, EUCOM AND POLAD.

E.O. 11652: GDS

TAGS: MARR, OCLR, UN, XF

SUBJECT: NIGHT REACH - UN REQUEST FOR US AIRLIFT OF ADDITIONAL UNEF CONTINGENTS

REFERENCES: (A) STATE 228964 (NOTAL); (B) STATE 230495 (NOTAL); (C) DAKAR 5188 (NOTAL); (D) USUN 4994 (NOTAL); (E) BONN 15573 (NOTAL); (F) USUN 5076 (NOTAL).

1. WE ARE TROUBLED BY A SEEMING TREND TO HAVE USG ASSUME A DISPROPORTIONATE SHARE OF BURDEN OF UNEF AIRLIFT COSTS. USG REMAINS FULLY COMMITTED, AS BEFORE, TO FURNISH AIRLIFT ON NON-REIMBURSABLE BASIS FOR INITIAL DEPLOYMENT OF UNEF CONTINGENTS TO MIDDLE EAST. IN YOUR FURTHER TALKS WITH UN SECRETARIAT OFFICIALS, YOU SHOULD LEAVE NO DOUBT ON THIS POINT

WHILE AT THE SAME TIME, HOWEVER, MAKING KNOWN OUR CONCERNS AND SEEKING FURTHER INFORMATION FROM THEM ABOUT THEIR PLANS FOR FINAL AIRLIFT OPERATIONS TO GET FULL 7000-MAN FORCE IN PLACE.

2. OUR CONCERN IS BOTH POLITICAL AND ECONOMIC. WE THINK THE AIRLIFT BURDEN SHOULD BE SPREAD AROUND TO THE MAXIMUM EXTENT POSSIBLE, AND THAT DESPITE THEIR EVIDENT DIFFICULTIES WITH THE FINNS AND THE AUSTRIANS, THE SOVIETS SHOULD NOT BE LEFT OUT OF FUTURE PLANNING. THE COST OF THESE NON-REIMBURSABLE AIRLIFT OPERATIONS IS MOUNTING, AND WE BELIEVE

THE RUSSIANS (AND OTHERS) SHOULD BE GIVEN EVERY OPPORTUNITY TO SHARE THIS BURDEN.

3. THE DIMENSIONS OF OUR AIRLIFT SUPPORT - ALREADY CONSIDERABLE - WERE SPELLED OUT IN REFS (A) AND (B); BRIEFLY, WE HAVE LIFTED SUPPLIES FOR THE UN 74 C-130LOADS AND 2 C-141 LOADS TO DATE), AND WE HAVE LIFTED ELEMENTS OF FOUR NATIONAL CONTINGENTS (12 C-141 LOADS TO DATE). LIFTING THE REMAINING ELEMENTS OF THE PERUVIAN AND PANAMANIAN CONTINGENTS

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GENTS WILL PROBABLY INVOLVE PERHAPS FOUR TIMES AGAIN THE NUMBER OF C-141-LOADS. AND THE INDONESIAN LIFT, TO WHICH WE ARE ALSO NOW COMMITTED, WILL ALSO INVOLVE A LARGE NUMBER OF USAF JET TRANSPORT AIRCRAFT DURING THE NEXT MONTH.

4. WHILE IT NO DOUBT HAS INVOLVED LARGE NUMBERS OF AIRCRAFT, THE RUSSIAN ROLE TO DATE HAS BEEN LIMITED TO THE AIRLIFT OF FINNS FROM HELSINKI AND AUSTRIANS FROM VIENNA

(PLUS THEIR EQUIPMENT IN BOTH CASES) TO AUGMENT THE FINNISH AND AUSTRIAN UNFICYP CONTINGENTS WHICH HAD EARLIER BEEN

LIFTED FROM CYPRUS TO THE MIDDLE EAST BY RAF AIRCRAFT. WE HAD INITIALLY ASSUMED THAT THE UN WOULD TURN TO THE RUSSIANS FOR THE NEPALESE LIFT AND THAT THE RUSSIANS WOULD ALSO BE ASKED TO LIFT THOSE AFRICAN CONTINGENTS WITHOUT ALTERNATE MEANS OF LIFT (THE SENEGALESE, WE UNDERSTAND, (REF C) HAD BEEN THINKING ABOUT ASKING THE FRENCH).

5. THUS, WITHOUT ANY PREJUDICE TO SPECIFIC REQUEST (REF D) TO AIRLIFT THE NEPALESE - DECISION ON WHICH IS STILL PENDING - WE NEED TO KNOW WHAT OTHER LIFTS THE UN IS PLANNING TO ASK US TO UNDERTAKE, HOW THE UN INTENDS TO SHARE THE RE-

MAINING BURDEN WITH THE RUSSIANS, AND WHO ELSE THE UN MIGHT REQUEST TO HELP WITH THE AIRLIFT OF NATIONAL CONTINGENTS (WHAT ABOUT THE GERMANS, FOR INSTANCE? (CF. REF. E)). FINALLY, AND THIS SHOULD PROBABLY REMAIN FYI, WE CANNOT HELP BUT SUSPECT THAT THE UN IS FINDING IT RELATIVELY TOO EASY TO TURN TO US FOR THESE NON-REIMBURSABLE AIRLIFT SERVICES. MOREOVER, WE ARE CONCERNED THAT AT LEAST IN PART WE ARE PERHAPS BEING ASKED TO SHOULDER A LARGER SHARE OF THE LOAD THAN ORIGINALLY FORECAST BECAUSE THE RUSSIAN OPERATIONS THUS FAR HAVE BEEN SO SLIPSHOD, AND THAT IS A PENALTY - FOR OUR OWN RELATIVE EFFICIENCY - WHICH WE SHOULD NOT HAVE TO ACCEPT. END FYI. KISSINGER

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